# Members of the board 2025

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#### Introduction

Quasi-autonomous non-governmental organisations (quangos) are funded by taxpayers but not directly controlled by the central government.<sup>1</sup> They range from non-ministerial departments that regulate various sectors, to public corporations that deliver public services, to smaller expert committees that provide advice. These include organisations such as HM Revenue and Customs, HM Prisons and Probation Service, NHS England and the BBC which manage substantial budgets and hold vast sway over many aspects of taxpayers' everyday lives. What they all have in common is minimal ministerial direction, meaning they face less scrutiny and accountability.<sup>2</sup>

The new Labour government is set to create or overhaul at least 17 public bodies,<sup>3</sup> such as the Fair Work Agency, Armed Forces Commissioner and a football regulator. It is imperative that the leadership of new and existing quangos are accountable and that they are representative of the public. Warning that arm's-length bodies (ALBs) have become a "law unto themselves", the chair of the public administration committee announced plans for an inquiry into those organisations in November 2024.<sup>4</sup>

This research paper updates previous work carried out by the TaxPayers' Alliance (TPA) in 2020,<sup>5</sup> which examined the membership, attendance and remuneration of quango boards in 2018-19, with data from 2022-23.

# Key findings

- There were at least **4,605** positions on the boards of **398** quangos in 2022-23, an increase of **6 per cent** from 2018-19. Of these, **3,824** positions were non-executive.
- From 2018-19 to 2022-23, at least **17** new quangos were established.
- At least **285** quango board members sat on more than one board in 2022-23. This included:
  - one person who sat on nine boards,
  - one person who sat on six boards,
  - **five** people who sat on **four** boards,
  - 31 who sat on three boards,
  - and **247** who sat on **two** boards.
- Members were collectively eligible to attend 21,332 board meetings in 2022-23, of which 10.5 per cent or 2,230 were missed.<sup>6</sup>
- Martin Spencer sat on nine quango boards in 2022-23, the most of any individual.
  - This included being a non-executive board member, director, or commissioner for the following organisations: Ofsted, the Civil Service Commission, Companies House, the Criminal Cases Review Commission, the Criminal Injuries Compensation Authority, the Education and Skills Funding Agency, the Legal Ombudsman, NHS Counter Fraud Authority, and Submarine Delivery Agency.
  - Of the **65** meetings he was eligible to attend in 2022-23, he missed **18**, or **28 per cent**.
  - His total remuneration for holding these positions in 2022-23 was £145,000.

<sup>&</sup>lt;sup>1</sup> BBC, Q&A: What is a quango?, 14 Oct 2010, www.bbc.co.uk/news/uk-politics-11405840, (accessed 19 July 2024).

<sup>&</sup>lt;sup>2</sup> Norrie, R., *The failing quango state*, Civitas, April 2023, pp.6-7.

<sup>&</sup>lt;sup>3</sup> Mason, R., Labour's new public bodies are likely to come at a high cost, thinktank finds, *The Guardian*, 21 November 2024.

<sup>&</sup>lt;sup>4</sup> Fisher, L., Some UK quangos are 'a law unto themselves', Commons committee chair warns, *Financial Times*, 22 November 2024.

<sup>&</sup>lt;sup>5</sup> Friend, D., *Members of the Board*, TaxPayers' Alliance, October 2020,

www.taxpayersalliance.com/members\_of\_the\_board\_2020, (accessed 18 July 2024).

<sup>&</sup>lt;sup>6</sup> Attendance figure only includes main board meetings and not meetings of sub-committees.



- Emir Feisal sat on six quango boards in 2022-23, the second most of any individual.
  - This included being a non-executive board member, director, or commissioner for the following organisations: the Serious Fraud Office, the British Transport Police Authority, Companies House, the Driver and Vehicle Standards Agency, the Judicial Appointments Commission and the Pensions Ombudsman.
  - He was eligible to attend **32** meetings at four of these organisations in 2022-23, of which he attended **23**, missing **28 per cent**.
  - His total remuneration for holding these positions in 2022-23 was £70,500.
- Remuneration of all quango board members in 2022-23 was at least £125.8 million, with remuneration for non-executive members comprising £27.5 million of this sum.
- In 2022-23, the average remuneration for a non-executive main board chair position was £44,694, while the average remuneration for a non-executive board member position (excluding main board chairs) was £11,052.
- **Peter Hendy**, chair of Network Rail, received £316,000 in total remuneration in 2022-23, the highest of any non-executive board member.
- Caroline Ackah and Bill Pauley missed the most meetings in a single role, at nine each. Both
  were eligible to attend 11 meetings as non-executive board members for the Police Service of
  Northern Ireland. They attended just two.

# Background

Quangos are usually governed by a board comprising executive and non-executive members. However, appointees often face little scrutiny before taking up their post, both from the public and parliamentarians. A 2021 report by the public accounts committee found that the current public appointments process "does not give confidence that it is efficient, transparent and fair". A governance code on public appointments exists - however the Cabinet Office, which has policy responsibility for the governance and accountability of quangos, has failed to enforce it. According to the report, this gives rise to "real risks around the transparency and accountability of the public appointments process".8

The Institute for Government (IfG) reported that in 2020 fewer bodies hold public meetings or publish the minutes of those meetings, and fewer release registers of interests for board members than in 2016. Central government has also exercised less oversight, with the Cabinet Office releasing less accessible data on public body accountability than it used to. It no longer collects data on how recently a body has released an annual report, and no longer publishes transparency data on 143 bodies that were recategorized outside the boundary of an ALB.<sup>10</sup>

While ALBs are technically overseen by their sponsoring departments, the relationships between them, departments and ministers "inevitably reach toward vagueness". <sup>11</sup> By their very nature, they are shielded from direct ministerial control, making it difficult for politicians to exercise oversight. Arts Council England, which has been fiercely criticized for an "arrogant and secretive collective mindset", has had the same chairman for seven years and the same chief executive for a decade. <sup>12</sup> In that same period, a

<sup>&</sup>lt;sup>7</sup> House of Commons Committee of Public Accounts, *Government's delivery through arm's-length bodies*, 16 September 2021, p.7.

<sup>&</sup>lt;sup>8</sup> Ibid.

<sup>&</sup>lt;sup>9</sup> Lily, A. et al., Whitehall Monitor 2022, Institute for Government, 31 January 2022, p.89.

<sup>&</sup>lt;sup>10</sup> Ibid, pp.89-90.

<sup>&</sup>lt;sup>11</sup> Norrie, R., The failing quango state, Civitas, April 2023, p.7.

<sup>&</sup>lt;sup>12</sup> Morrison, R., How Arts Council bosses escaped the executioner's axe – for now, *The Times*, 30 May 2024. info@taxpayersalliance.com



dozen culture secretaries have come and gone, with a planned inquiry into the quango commissioned by the last culture secretary put on hold due to the 2024 general election.<sup>13</sup>

In addition to the previously discussed criticisms made by the public accounts committee, another problem quango appointments face is a lack of diversity in beliefs and background. Previous work by the TPA has shown that there is a lack of geographical and political diversity in appointments. Appointees from the north of England, for example, only account for around ten per cent of English and Welsh quangos. Quango appointees are also far more likely to be associated with the Labour party. Nearly half of those who declared a political affiliation in 2018-19 were affiliated with Labour compared to just three in ten with the Conservatives. For example, six out of nine commissioners on the Low Pay Commission in 2022 declared a political association. Of these, five of them were affiliated with Labour with the sixth affiliated with the Liberal Democrats. This is despite the fact that a Conservative government was in power in both 2018-19 and 2022, with figures being even more skewed under the previous Labour government.

Uniformity in background and outlook makes quangos vulnerable to group think, whereby the usual corporate governance functions seen in the business world cannot be applied as effectively.<sup>17</sup> This undermines quango board members' ability to carry out their intended purpose – providing oversight and representing the interests of the public. That quangos often exercise their powers in secrecy worsens the problem. Ofqual, for example, rejected external advice from the Royal Statistical Society because the latter would not sign non-disclosure agreements.<sup>18</sup> Shielded from scrutiny and usurping more of the functions that used to be the remit of elected politicians, they create a dangerous democratic deficit.

#### Recommendations

#### A points-based appointments process

The TPA has previously called on the government to implement a points based appointments system which would improve the composition of quango boards. Such a system would assign points for positive traits such as professional experience in the relevant sector, having a different political affiliation from their predecessor, or originating from an underrepresented region, while assigning negative points for those who already sit on the board of another quango, work for a company that receives a majority of their revenue from taxpayers or are donors to political parties.

The highest scores would automatically make the shortlist for the role while negative scores would result in a candidate being disregarded. This would create a more transparent and meritocratic system of appointments that gives the public confidence that those on quango boards are there for good reasons.

#### Linking remuneration with attendance

Once appointed, quango board members should be expected to fulfil their responsibilities, including attending all meetings. To incentivise this, remuneration should be linked to number of meetings attended. Consistently missing meetings should have consequences, particularly when the appointee in question holds multiple roles across more than one quango. Given the relatively few meetings held

<sup>&</sup>lt;sup>13</sup> Morrison, R., How Arts Council bosses escaped the executioner's axe – for now, *The Times*, 30 May 2024.

<sup>&</sup>lt;sup>14</sup> TaxPayers' Alliance, *Briefing: public appointments*, January 2020, www.taxpayersalliance.com/briefing\_public\_appointments, (accessed 26 November 2024).

<sup>&</sup>lt;sup>15</sup> Norrie, R., *The failing quango state*, Civitas, April 2023, p.28.

<sup>&</sup>lt;sup>16</sup> Lily, A. et al., Whitehall Monitor 2022, Institute for Government, 31 January 2022, p.90.

<sup>&</sup>lt;sup>17</sup> Simpson, D., *Points-based public appointments*, TaxPayers' Alliance, November 2020. p.3.

<sup>&</sup>lt;sup>18</sup> The Times, The Times view on Public Health England and Ofqual: Failing State, 19 August 2020.

<sup>&</sup>lt;sup>19</sup> Simpson, D., Points-based public appointments, TaxPayers' Alliance, November 2020. p.4.



each year, failure to attend all of them could suggest that the individual in question has too many responsibilities. In this scenario, appropriate action should be taken to reduce the number of roles that they hold, with this being taken into consideration for any future potential quango roles they are put forward for.

#### Limiting the number of roles an individual can hold

To the extent that it is difficult for any individual to divide their attention between multiple organisations, it would be prudent to limit the number of appointments an individual can hold even if they are able to attend all meetings. Many individuals included in this paper will have memberships outside of quango boards, such as sitting on the boards of other public organisations like NHS trusts, private sector companies and non-governmental organisations, which may result in insufficient attention being paid to some of their roles.

#### Limiting the number of quangos

Finally, governments should strive to limit the number of quangos. Ministers should take responsibility for political decisions instead of outsourcing them to unelected quangos which are difficult for the public to hold to account. ALBs must only be set up as a last resort, as is already the official guidance.<sup>20</sup> This is something that the previous government failed to do, with one quarter of business cases for ALBs submitted from 2016 to 2020 not containing a cost-benefit analysis of the chosen delivery model.<sup>21</sup>

The government should urgently reconsider whether the quangos they are planning to set up are necessary in light of the high fixed costs involved – in terms of time, budget and leadership focus, as well as the accountability deficit inherent in their nature. The IfG suggests that in some respects creating a new public body can be more costly than creating a new government department – which already costs £15 million excluding staff costs and £34 million more in lost productivity.<sup>22</sup>

<sup>&</sup>lt;sup>20</sup> Cabinet Office, The Approvals Process for the Creation of New Arm's-Length Bodies: Guidance for Departments, 2018, p.3.

<sup>&</sup>lt;sup>21</sup> House of Commons Committee of Public Accounts, *Government's delivery through arm's-length bodies*, 16 September 2021, p.9.

<sup>&</sup>lt;sup>22</sup> Gill, M. & Bishop, M., How to set up a public body, Institute for Government, November 2024, p.10. info@taxpayersalliance.com



#### Data

Table 1: 15 highest remunerated non-executive board members, 2022-23

| Name                  | Position   | Organisation   | Total (£)             |
|-----------------------|--|--|-----------------------|
| Datas Haadu           | Chair  | Network Rail   | 716 00023             |
| Peter Hendy           | Trustee  | Science Museum Group                                 | 316,000 <sup>23</sup> |
| Dec Diver             | Chair Nuclear Decommissioning Authority  Interim chair/senior independent director  Chair Independent Parliamentary Standards Authority  d Sharp Chair BBC Cave Chair Ofgem  d George Chair DfT OLR Holdings Limited Hoban Chair Flood Re  Manzoni Chair Atomic Weapons Establishment Chair Civil Aviation Authority  en Hillier Non-executive director UK Atomic Energy Authority  Russell Chair Defence Equipment and Support Commissioner Companies House | Defence Equipment and Support                        | 215 00024             |
| Ros Rivaz             | Chair  | Nuclear Decommissioning Authority                    | 215,000 <sup>24</sup> |
| Diahard Harri         |  | Financial Conduct Authority <sup>25</sup>            | 170 500%              |
| Richard Lloyd         | Chair  | Independent Parliamentary                            | 178,500 <sup>26</sup> |
| Chair                 |  | Standards Authority                                  |                       |
| Richard Sharp         | Chair  | BBC  | 172,000               |
| Martin Cave           | Chair  | Ofgem  | 162,500               |
| Richard George        | Chair  | DfT OLR Holdings Limited                             | 150,000               |
| Mark Hoban            | Chair  | Flood Re   | 150,000               |
| John Manzoni          | Chair  | Atomic Weapons Establishment                         | 150,000               |
|                       | Chair  | Civil Aviation Authority                             |                       |
| Stephen Hillier       | Chair  | Royal Air Force Museum                               | 147,500 <sup>27</sup> |
|                       | Non-executive director   | UK Atomic Energy Authority                           |                       |
| Mark Russell          | Chair  | Defence Equipment and Support                        | 147,500               |
|                       | Commissioner   | Civil Service Commission                             |                       |
|                       | Non-executive board member   | Companies House                                      |                       |
|                       | Non-executive director   | Criminal Cases Review Commission                     |                       |
|                       | Non-executive board member   | Criminal Injuries Compensation Authority             |                       |
| Martin Spencer        | Interim chair/chair  | Education and Skills Funding<br>Agency <sup>29</sup> | 145,000 <sup>28</sup> |
|                       | Non-executive director   | NHS Counter Fraud Authority                          |                       |
|                       | Non-executive board member   | Ofsted   |                       |
|                       | Non-government non-<br>executive director  | Submarine Delivery Agency                            |                       |
|                       | Member   | The Legal Ombudsman                                  |                       |
| Michael Grade         | Chair  | Ofcom <sup>30</sup>                                  | 130,625               |
| Jan Du Plessis        | Chair  | Financial Reporting Council                          | 125,000               |
| Robert Smith          | Chair  | British Business Bank                                | 123,800               |
| Brendan<br>McCafferty | Chair  | National Employment Savings Trust (NEST) Corporation | 122,500               |

 $<sup>^{23}</sup>$  £316,000 from Network Rail, no data for Science Museum Group.

<sup>&</sup>lt;sup>24</sup> £27,500 from Defence Equipment and Support, £187,500 from Nuclear Decommissioning Authority.

<sup>&</sup>lt;sup>25</sup> Senior independent director until 1 June 2022. Interim chair from 1 June 2022 to 19 February 2023. Senior independent director from 20 February 2023.

<sup>&</sup>lt;sup>26</sup> £136,00 from Financial Conduct Authority, £42,500 from Independent Parliamentary Standards Authority.

<sup>&</sup>lt;sup>27</sup> £130,000 from Civil Aviation Authority, £17,500 from UK Atomic Energy Authority, no data for the Royal Air Force Museum.

<sup>&</sup>lt;sup>28</sup> £70,000 from Civil Service Commission, £12,500 from Companies House, £2,500 from Criminal Cases Review Commission, £2,500 from Criminal Injuries Compensation Authority, £12,500 from Education and Skills Funding Agency, £7,500 from NHS Counter Fraud Authority, £7,500 from Ofsted, £17,500 from Submarine Delivery Agency, £12,500 from The Legal Ombudsman.

<sup>&</sup>lt;sup>29</sup> Interim chair from to 1 August 2022, chair thereafter.

<sup>&</sup>lt;sup>30</sup> From 1 May 2022.



Table 2: 10 positions with most meetings missed, excluding executive positions, 2022-23<sup>31</sup>

| Name            | Position  | Organisation                            | Attendance | Meetings missed | Remuneration (£) |
|-----------------|---|---|------------|-----------------|------------------|
| Carol Ackah     | Non-executive member  | Police Service of Northern Ireland      | 2/11       | 9               | 2,500            |
| Bill Pauley     | Non-executive member  | Police Service of Northern Ireland      | 2/11       | 9               | 2,500            |
| Andrew Gwynne   | Director  | Great Britain-China Centre              | 2/10       | 8               | No data          |
| Brendan Whittle | Strategic planning and performance group director in attendance | Public Health Agency (Northern Ireland) | 2/10       | 8               | No data          |
| Jeremy Kite     | Board member (Dartford council)                                 | Ebbsfleet Development Corporation       | 4/11       | 7               | No data          |
| Luke Graham     | Director  | Great Britain-China Centre              | 3/10       | 7               | No data          |
| Paul Johnson    | Member  | Committee on Climate Change             | 6/12       | 6               | 2,500            |
| Tony McGovern   | Member  | Family Procedure Rule Committee         | 1/7        | 6               | No data          |
| Simon Wessely   | Commissioner  | Judicial Appointments Commission        | 4/10       | 6               | 17,000           |
| Joanne Bunting  | Political member (DUP)  | Northern Ireland Policing Board         | 3/9        | 6               | No data          |

Table 3: individuals who sat on nine quango boards, 2022-23

| Name           | Position                     | Organisation                             | Attendance | Remuneration (£) | Note               |
|----------------|------------------------------|--|------------|------------------|--------------------|
|                | Commissioner                 | Civil Service Commission                 | 8/10       | 70,000           |                    |
|                | Non-executive board member   | Companies House                          | 5/7        | 12,500           |                    |
|                | Non-executive director       | Criminal Cases Review Commission         | 6/7        | 2,500            |                    |
|                | Non-executive board member   | Criminal Injuries Compensation Authority | 1/4        | 2,500            |                    |
|                | Interim chair/chair          | Education and Skills Funding Agency      | 5/5        | 12,500           | Permanent chair    |
| Martin Spencer |                              |  |            |                  | from 1 August 2022 |
|                | Non-executive director       | NHS Counter Fraud Authority              | 3/8        | 7,500            |                    |
|                | Non-executive board member   | Ofsted                                   | 3/6        | 7,500            |                    |
|                | Non-government non-executive | Submarine Delivery Agency                | 8/9        | 17,500           | From July 2022     |
|                | director                     | Goorner me Denvery Agentey               | 3/ 3       | 17,500           | 110111301y 2022    |
|                | Member                       | The Legal Ombudsman                      | 8/9        | 12,500           |                    |
|                |                              | Total                                    | 47/65      | 145,000          |                    |

<sup>&</sup>lt;sup>31</sup> Some annual reports did not consider the date members joined the board (and thus which meetings they were eligible for) when presenting attendance information. This list therefore excludes those who began their term after 30 September 2022 unless the attendance information provided explicitly related to meetings they were eligible to attend. info@taxpayersalliance.com

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## Table 4: individuals who sat on six quango boards, 2022-23

| Name          | Position                   | Organisation                        | Attendance | Remuneration (£) | Note              |
|---------------|----------------------------|-------------------------------------|------------|------------------|-------------------|
|               | Member                     | British Transport Police Authority  | 4/5        | 17,500           |                   |
|               | Non-executive board member | Companies House                     | 5/7        | 12,500           |                   |
| Emir Feisal   | Non-executive director     | Driver and Vehicle Standards Agency | 9/10       | 17,500           |                   |
| EIIIII FEISai | Commissioner               | Judicial Appointments Commission    | 5/10       | 13,000           |                   |
|               | Non-executive director     | Pensions Ombudsman                  | No data    | 7,500            |                   |
|               | Non-executive director     | Serious Fraud Office                | No data    | 2,500            | To 28 August 2022 |
|               |                            | Total                               | 23/32      | 70,500           |                   |

## Table 5: individuals who sat on four quango boards, 2022-23

| Name                | Position                    | Organisation   | Attendance | Remuneration (£) | Note               |
|---------------------|-----------------------------|--|------------|------------------|--------------------|
|                     | Non-executive member        | Agriculture and Horticulture Development Board         | 6/6        | 12,500           |                    |
| Catherine Mackenzie | Member                      | Committee on Radioactive Waste<br>Management           | 3/3        | No data          |                    |
|                     | Commissioner                | Commonwealth Scholarship Commission in the UK          | 2/3        | No data          |                    |
|                     | Chairman                    | Plant Varieties and Seeds Tribunal                     | No data    | No data          |                    |
|                     |                             | Total  | 11/12      | 12,500           |                    |
|                     | Board member                | Children and Family Court Advisory and Support Service | 4/4        | 7,500            | From 19 April 2022 |
| Catherine Seddon    | Senior independent director | Gambling Commission                                    | 6/6        | 12,500           |                    |
| Catherine Seddon    | Non-executive director      | Human Fertilisation and Embryology<br>Authority        | 5/6        | 22,500           |                    |
|                     | Lay member                  | Legal Services Board                                   | 9/12       | 12,500           |                    |
|                     |                             | Total  | 24/28      | 55,000           |                    |



| Name                            | Position                                | Organisation                                  | Attendance | Remuneration (£) | Note              |
|---------------------------------|---|---|------------|------------------|-------------------|
|                                 | Non-executive director                  | Animal and Plant Health Agency                | 4/4        | 7,500            | From 18 July 2022 |
|                                 | Board member                            | Gangmasters and Labour Abuse<br>Authority     | 4/4        | 7,500            |                   |
| Deep Sagar                      | Non-executive board member - commercial | Legal Aid Agency                              | 5/6        | 8,000            |                   |
|                                 | Independent advisory member             | Local Government and Social Care<br>Ombudsman | 4/4        | 6,011            |                   |
|                                 |   | Total   | 17/18      | 29,011           |                   |
|                                 | Director                                | British Technology Investments Ltd            | No data    | No data          |                   |
| la Changuadia aam <sup>32</sup> | Member                                  | Council for Science and Technology            | 4/4        | No data          |                   |
| Jo Shanmugalingam <sup>32</sup> | BEIS director                           | Intellectual Property Office                  | 1/5        | No data          |                   |
|                                 | Board member                            | UK Research and Innovation                    | 6/6        | No data          |                   |
|                                 |   | Total   | 11/15      | No data          |                   |
|                                 | Non-executive director                  | College of Policing                           | 5/6        | No data          |                   |
| Correct Ma Coathou              | Board member                            | Gangmasters and Labour Abuse<br>Authority     | 4/4        | 7,500            |                   |
| Suzanne McCarthy                | Commissioner                            | Marshall Aid Commemoration<br>Commission      | 0/1        | No data          | To 31 July 2022   |
|                                 | Deputy chair                            | Valuation Tribunal Service                    | 7/8        | 7,500            |                   |
|                                 |   | Total   | 16/19      | 15,000           |                   |

### Table 6: individuals who sat on three quango boards in 2022-23

| Name         | Position   | Organisation           | Attendance | Remuneration (£) | Note              |
|--------------|--|------------------------|------------|------------------|-------------------|
|              | Non-executive director                                   | National Highways      | 1/1        | No data          | To 29 April 2022  |
| Alan Cumming | Nuclear Decommissioning Authority non-executive director | Nuclear Waste Services | No data    | No data          |                   |
|              | Shareholder appointed director                           | Sellafield Ltd         | 6/9        | No data          | To 9 January 2023 |
|              |  | Total                  | 7/10       | No data          |                   |

 $<sup>^{32}</sup>$  Jo Shanmugalingam sat on these boards as a representative of the Department for Business, Energy and Industrial Strategy. info@taxpayersalliance.com



| Name            | Position                         | Organisation   | Attendance | Remuneration (£) | Note                      |
|-----------------|----------------------------------|--|------------|------------------|---------------------------|
|                 | Non-executive director           | Animal and Plant Health Agency   | 5/5        | 17,500           | To 31 January 2023        |
| Alison White    | Non-executive director           | Queen Elizabeth II Conference Centre                                     | No data    | 2,500            | To 28 November<br>2022    |
|                 | Non-executive member             | The Oil and Pipelines Agency   | 6/6        | 12,500           |                           |
|                 |                                  | Total  | 11/11      | 32,500           |                           |
|                 | Member                           | Advisory Committee on Novel Foods and Processes                          | 6/6        | No data          |                           |
| Andy Greenfield | Member                           | Human Tissue Authority   | 4/4        | 7,500            |                           |
|                 | Member                           | Regulatory Horizons Council  | No data    | No data          |                           |
|                 |                                  | Total  | 10/10      | 7,500            |                           |
|                 | Chair                            | Parole Board   | 8/8        | 37,500           |                           |
| Caroline Corby  | Chair                            | Professional Standards Authority for<br>Health and Social Care           | 6/6        | 35,000           |                           |
|                 | Non-executive director           | Security Industry Authority  | 3/3        | 2,500            | From 19 September<br>2022 |
|                 |                                  | Total  | 17/17      | 75,000           |                           |
|                 | Chair                            | Active Travel England  | 1/1        | 57,500           | From 1 August 2022        |
| Chris Boardman  | Chair                            | Sport England  | 4/4        | 42,500           |                           |
|                 | Member                           | UK Sport   | 5/6        | 1,090            |                           |
|                 |                                  | Total  | 10/11      | 101,090          |                           |
|                 | Chair                            | Agri-Food and Biosciences Institute (Northern Ireland)                   | 11/11      | £27,500          |                           |
| Colin Coffey    | Member                           | Invest Northern Ireland  | 10/10      | £14,000          |                           |
| Comit Coney     | Department of Education assessor | Northern Ireland Council for the Curriculum, Examinations and Assessment | 5/9        | No data          | From 10 October<br>2022   |
|                 |                                  | Total  | 26/30      | 41,500           |                           |



| Name                       | Position  | Organisation   | Attendance | Remuneration (£) | Note                     |
|----------------------------|---|--|------------|------------------|--------------------------|
|                            | Chair of the Northern Ireland advisory commission | Food Standards Agency                                    | 1/1        | 7,500            | To 31 August 2022        |
| Colm McKenna               | Interim chair                                     | Invest Northern Ireland                                  | 2/2        | 46,000           | From 24 February<br>2023 |
|                            | Independent member                                | Northern Ireland Policing Board                          | 4/5        | 10,000           | To 30 November<br>2022   |
|                            |   | Total  | 7/8        | 63,500           |                          |
|                            | Member  | Joint Nature Conservation Committee                      | 0/4        | No data          |                          |
| David Henshaw              | Chair   | National Museums Liverpool <sup>33</sup>                 | 4/4        | 0                |                          |
|                            | Chair   | Natural Resources Wales                                  | 5/6        | 47,500           |                          |
|                            |   | Total  | 9/14       | 47,500           |                          |
|                            | Board member                                      | Food Standards Agency                                    | 4/4        | 7,500            |                          |
| David Maclean              | Member  | Joint Nature Conservation Committee                      | 3/4        | No data          |                          |
|                            | Deputy chair                                      | Natural England  | 6/6        | 27,500           |                          |
|                            |   | Total  | 13/14      | 35,000           |                          |
|                            | Chief science and technology officer              | National Nuclear Laboratory                              | 8/8        | No data          |                          |
| Fiona Rayment              | Independent non-executive director                | Nuclear Restoration Services                             | No data    | No data          |                          |
|                            | Non-executive member                              | UK Space Agency  | 4/4        | 8,000            |                          |
|                            |   | Total  | 12/12      | 8,000            |                          |
|                            | Chairman  | Civil Justice Council                                    | No data    | No data          |                          |
| Geoffrey Vos <sup>34</sup> | Ex-officio member                                 | Civil Procedure Rule Committee                           | 2/2        | No data          |                          |
|                            | Chair   | The Advisory Council on National<br>Records and Archives | No data    | No data          |                          |
|                            |   | Total  | 2/2        | No data          |                          |

 $<sup>^{33}</sup>$  2022-23 data was not available, information from 2021-22 annual report was used instead  $^{34}$  Geoffrey Vos chairs the committees in his capacity as master of the rolls. info@taxpayersalliance.com



| Name             | Position                          | Organisation  | Attendance | Remuneration (£) | Note  |
|------------------|-----------------------------------|---|------------|------------------|---|
|                  | Trustee                           | Historic Royal Palaces                                | 3/3        | No data          | From 1 August 2022  |
| Gordon Messenger | Trustee                           | Royal Armouries Museum                                | 2/2        | No data          | From 1 August 2022  |
|                  | Non-executive member              | UK Health Security Agency                             | 6/7        | 7,500            | From 25 April 2022  |
|                  |                                   | Total   | 11/12      | 7,500            |   |
|                  | First commissioner                | Civil Service Commission                              | 10/10      | 87,500           |   |
| Gisela Stuart    | Chair                             | Royal Mint Advisory Committee                         | No data    | No data          |   |
|                  | Chair                             | Wilton Park   | 4/4        | 0                |   |
|                  |                                   | Total   | 14/14      | 87,500           |   |
|                  | Board member                      | Disclosure and Barring Service                        | 8/9        | 12,500           |   |
| Glenn Houston    | Member                            | Human Tissue Authority                                | No data    | 2,500            | To 30 April 2022  |
| dienin modston   | Independent board member          | Public Prosecution Service for Northern Ireland       | 9/9        | 7,500            |   |
|                  |                                   | Total   | 17/18      | 22,500           |   |
|                  | Chair                             | Intellectual Property Office                          | 5/5        | 17,500           |   |
| Harry Rich       | Registrar of consultant lobbyists | Office of the Registrar of Consultant Lobbyists       | No data    | No data          |   |
|                  | Chair                             | Valuation Tribunal Service                            | 8/8        | 7,500            |   |
|                  |                                   | Total   | 13/13      | 25,000           |   |
|                  | Non-executive director            | Defence Equipment and Support                         | 9/9        | 27,500           |   |
|                  | Non-executive director            | North Sea Transition Authority                        | 7/7        | 25,200           |   |
| lain Lanaghan    | Chair/non-executive director      | Supreme Court   | No data    | 2,500            | Non-executive<br>director until<br>January 2023 when<br>appointed chair |
|                  |                                   | Total   | 16/16      | 55,200           |   |
| Ludith Databalas | Trustee                           | Board of Trustees of the Royal Botanic<br>Gardens Kew | 3/4        | No data          |   |
| Judith Batchelar | Deputy chair                      | Environment Agency                                    | 8/9        | 25,201           |   |
|                  | Member                            | Natural Environment Research Council                  | 3/4        | No data          |   |
|                  |                                   | Total   | 14/17      | 25,201           |   |



| Name             | Position                                     | Organisation                                | Attendance | Remuneration (£) | Note                  |
|------------------|--|---|------------|------------------|-----------------------|
|                  | Chair  | Gangmasters and Labour Abuse Authority      | 4/4        | 27,500           |                       |
| Julia Mulligan   | Senior independent director                  | Independent Office for Police Conduct       | 11/11      | 17,500           |                       |
|                  | Independent chair                            | Police Advisory Board for England and Wales | 4/4        | No data          |                       |
|                  |  | Total                                       | 19/19      | 45,000           |                       |
|                  | Senior independent non-executive director    | National Highways                           | 10/10      | 30,500           |                       |
| Kathryn Cearns   | Non-executive member                         | Nuclear Decommissioning Authority           | 7/7        | 26,667           | From 1 August 2022    |
|                  | Non-executive director                       | Supreme Court                               | 4/4        | 7,500            | To December 2022      |
|                  |  | Total                                       | 21/21      | 64,667           |                       |
|                  | Non-executive director                       | Network Rail                                | 7/8        | 66,000           |                       |
| Mark Bayley      | Non-executive director                       | The Water Services Regulation Authority     | 9/11       | 17,500           |                       |
|                  | Non-executive director                       | UK Atomic Energy Authority                  | 6/6        | 17,500           |                       |
|                  |  | Total                                       | 22/25      | 101,000          |                       |
|                  | Non-executive chair                          | East West Railway Company Limited           | 7/7        | 75,000           |                       |
| Neil Sachdev     | Non-executive chair                          | HM Land Registry                            | 5/5        | 32,500           | From 2 September 2022 |
|                  | Non-executive director                       | London and Continental Railways Limited     | 6/6        | No data          |                       |
|                  |  | Total                                       | 18/18      | 107,500          |                       |
|                  | Non-executive director                       | College of Policing                         | 1/1        | No data          | To 25 May 2022        |
| Paul Griffiths   | Non-executive member                         | Natural Resources Wales                     | No data    | 2,500            | To 25 May 2022        |
| r dui Grifficiis | Member (Police Superintendents' Association) | Police Advisory Board for England and Wales | 3/3        | No data          |                       |
|                  |  | Total                                       | 4/4        | 2,500            |                       |
|                  | Chair  | NHS Pay Review Body                         | No data    | 11,090           |                       |
| Philippa Hird    | Senior independent director                  | Ordnance Survey                             | 19/19      | 29,022           |                       |
|                  | Member                                       | Senior Salaries Review Body                 | No data    | 1,548            |                       |
|                  |  | Total                                       | 19/19      | 41,660           |                       |



| Name             | Position                                   | Organisation   | Attendance | Remuneration (£) | Note                      |
|------------------|--|--|------------|------------------|---------------------------|
|                  | Vice chair                                 | Sports Council for Wales                               | 5/5        | 12,500           |                           |
| Pippa Britton    | Member                                     | The Charity Commission                                 | 4/5        | 2,500            | From 1 September<br>2022  |
|                  | Senior independent director and vice chair | UK Anti-Doping   | 2/2        | 2,500            | To 5 September<br>2022    |
|                  |  | Total  | 11/12      | 17,500           |                           |
|                  | Forestry commission chief executive        | Forest Research  | 5/6        | No data          |                           |
| Richard Stanford | Executive commissioner                     | Forestry Commission                                    | No data    | 187,500          |                           |
|                  | Executive commissioner                     | Forestry England                                       | 6/7        | No data          |                           |
|                  |  | Total  | 11/13      | 187,500          |                           |
|                  | Non-executive director                     | Care Quality Commission                                | 6/7        | 12,500           | To 31 December<br>2022    |
| Sally Cheshire   | Chair                                      | Children and Family Court Advisory and Support Service | 4/4        | 32,500           |                           |
|                  | Chair                                      | NHS Resolution   | 3/3        | 37,500           | From 19 September<br>2022 |
|                  |  | Total  | 13/14      | 82,500           |                           |
|                  | Deputy chair                               | British Council  | 4/4        | No data          | From 19 September<br>2022 |
| Sarah Sands      | Non-executive                              | Channel 4  | 8/8        | 22,000           |                           |
|                  | Trustee                                    | Science Museum Group                                   | 2/2        | No data          | From 1 November 2022      |
|                  |  | Total  | 14/14      | 22,000           |                           |
|                  | Member                                     | Economic and Social Research Council                   | 2/4        | No data          |                           |
| Simon Wessely    | Commissioner                               | Judicial Appointments Commission                       | 4/10       | 17,000           |                           |
| Simon wessery    | Non-executive director                     | NHS England  | 2/2        | 2,500            | From 27 January<br>2023   |
|                  |  | Total  | 8/16       | 19,500           |                           |



| Name            | Position               | Organisation                           | Attendance | Remuneration (£) | Note                    |
|-----------------|------------------------|--|------------|------------------|-------------------------|
| Stephen Cohen   | Non-executive director | Advanced Research and Invention Agency | No data    | No data          |                         |
|                 | Commissioner           | Civil Service Commission               | 5/5        | 5,000            | From 3 October<br>2022  |
|                 | Commissioner           | Gambling Commission                    | 6/6        | 12,500           |                         |
|                 |                        | Total                                  | 11/11      | 17,500           |                         |
| Stephen Hillier | Chair                  | Civil Aviation Authority               | 12/12      | 130,000          |                         |
|                 | Chair                  | Royal Air Force Museum                 | 4/4        | No data          |                         |
|                 | Non-executive director | UK Atomic Energy Authority             | 5/6        | 17,500           |                         |
|                 |                        | Total                                  | 21/22      | 147,500          |                         |
| Susan Johnson   | Chair                  | Civil Nuclear Police Authority         | 3/3        | 32,500           | From 13 October<br>2022 |
|                 | Non-executive member   | Health and Safety Executive            | 10/10      | 17,500           |                         |
|                 | Member                 | Sports Grounds Safety Authority        | 5/5        | 2,650            | To 7 February 2023      |
|                 |                        | Total                                  | 18/18      | 52,650           |                         |



#### **Annex**

#### Table 1: quangos created from 2018-19 to 2022-23<sup>35</sup>

| Organisation   | Date established                      |  |
|--|---------------------------------------|--|
| Money and Pensions Service   | October 2018/April 2019 <sup>36</sup> |  |
| Regulatory Horizons Council  | 2019 <sup>37</sup>                    |  |
| Oak National Academy   | April 2020 <sup>38</sup>              |  |
| Trade and Agriculture Commission                                     | July 2020 <sup>39</sup>               |  |
| Independent Monitoring Authority for the Citizens' Rights Agreements | December 2020 <sup>40</sup>           |  |
| Active Travel England  | August 2022 <sup>41</sup>             |  |
| Trade Remedies Authority   | 2021 <sup>42</sup>                    |  |
| UK Infrastructure Bank   | June 2021 <sup>43</sup>               |  |
| Atomic Weapons Establishment   | July 2021 <sup>44</sup>               |  |
| Office for Place   | July 2021 <sup>45</sup>               |  |
| UK Health Security Agency  | October 2021 <sup>46</sup>            |  |
| Office for Environmental Protection                                  | November 2021 <sup>47</sup>           |  |
| Nuclear Waste Services   | January 2022 <sup>48</sup>            |  |
| LGBT Veterans Independent Review                                     | January 2022 <sup>49</sup>            |  |
| Building Digital UK  | April 2022 <sup>50</sup>              |  |
| UK Commission on Covid Commemoration                                 | July 2022 <sup>51</sup>               |  |
| Advanced Research and Invention Agency                               | January 2023 <sup>52</sup>            |  |

<sup>&</sup>lt;sup>35</sup> New quangos that were either renamed or created from merging existing quangos have not been included.

<sup>&</sup>lt;sup>36</sup> Gov.uk, *Money & Pensions Service*, www.gov.uk/government/organisations/single-financial-guidance-body, (accessed 18 July 2024).

<sup>&</sup>lt;sup>37</sup> House of Lords Communications and Digital Committee, *Digital regulation: joined-up and accountable*, 13 December 2021, p.3.

<sup>&</sup>lt;sup>38</sup> Winchester, N., Oak National Academy: Impact on the publishing and educational technology sectors, House of Lords Library, 9 January 2023, lordslibrary.parliament.uk/oak-national-academy-impact-on-the-publishing-and-educational-technology-sectors, (accessed 18 July 2024).

<sup>&</sup>lt;sup>39</sup> Trade and Agriculture Commission, *About us*, www.gov.uk/government/organisations/trade-and-agriculture-commission/about, (accessed 18 July 2024).

<sup>&</sup>lt;sup>40</sup> Ministry of Justice, *New Independent Monitoring Authority goes live on 31 December 2020*, 31 December 2020, www.gov.uk/government/news/new-independent-monitoring-authority-goes-live-on-31-december-2020, (accessed 18 July 2024).

<sup>&</sup>lt;sup>41</sup>House of Commons Committee of Public Accounts, Active travel in England, 16 October 2023, p.4.

<sup>&</sup>lt;sup>42</sup> Varcoe, S., *Meet the Trade Remedies Authority*, Government Communication Service, 26 July 2023, gcs.civilservice.gov.uk/blog/meet-the-trade-remedies-authority/, (accessed 18 July 2024).

<sup>&</sup>lt;sup>43</sup> House of Commons Committee of Public Accounts, *The Creation of the UK Infrastructure Bank*, 16 January 2023, p.4.

<sup>&</sup>lt;sup>44</sup> AWE, Our business model, www.awe.co.uk/about-us/our-company/our-business-model, (accessed 18 July 2024).

<sup>&</sup>lt;sup>45</sup> RIBA Journal, *What is the new Office for Place? Nicholas Boys Smith explains*, 23 August 2021, www.ribaj.com/intelligence/q-a-office-for-place-nicholas-boys-smith, (accessed 18 July 2024).

<sup>&</sup>lt;sup>46</sup> UK Health Security Agency, *UK Health Security Agency launches with a relentless focus on keeping the nation safe*, 1 October 2021, www.gov.uk/government/news/uk-health-security-agency-launches-with-a-relentless-focus-on-keeping-the-nation-safe, (accessed 18 July 2024).

<sup>&</sup>lt;sup>47</sup> Office for Environmental Protection, What we do, www.theoep.org.uk/about-what-we-do, (accessed 18 July 2024).

<sup>&</sup>lt;sup>48</sup> Nuclear Waste Services, *Nuclear Waste Services launches*, *31 January* 2022, www.gov.uk/government/news/nuclear-waste-services-launches, (accessed 18 July 2024).

<sup>&</sup>lt;sup>49</sup> Wallace, B., *LGBT Veterans Independent Review*, Hansard, 19 July 2023, hansard.parliament.uk/commons/2023-07-19/debates/23071913000010/LGBTVeteransIndependentReview, (accessed 18 July 2024).

<sup>&</sup>lt;sup>50</sup> Policy Mogul, Building Digital UK to become executive agency of DCMS, 3 December 2021, policymogul.com/key-updates/20378/building-digital-uk-to-become-executive-agency-of-dcms, (accessed 18 July 2024).

<sup>&</sup>lt;sup>51</sup> UK Commission on Covid Commemoration, *Final Report*, March 2023, p.6.

<sup>&</sup>lt;sup>52</sup> Department for Business, Energy & Industrial Strategy, *Research agency supporting high risk, high reward research formally established,* 26 Jan 2023, www.gov.uk/government/news/research-agency-supporting-high-risk-high-reward-research-formally-established, (accessed 18 July 2024).



# Methodology

Quangos are organisations that have been classified as either 'non-ministerial departments', 'agencies and other public bodies' or 'public corporations' by the government.<sup>53</sup>

Data used in this paper has been taken from 2022-23 annual report and accounts where possible. If this was not available, the latest available year's annual report and accounts were used. Where the organisation did not publish annual reports at all, minutes from board meetings held during the 2022-23 financial year were used. If this was not available, membership information was taken directly from the organisation's website. Where a range has been provided for remuneration, the midpoint has been taken. Remuneration data was only recorded if it was provided separately for each individual, or else in a format that allowed for the calculation of individual remuneration.

<sup>&</sup>lt;sup>53</sup> Gov.uk, *Departments, agencies and public bodies*, www.gov.uk/government/organisations, (accessed 19 July 2024). info@taxpayersalliance.com